

#### AN ACT TO ESTABLISH THE ZANZIBAR COMMUNICATION CORPORATION AND TO MAKE PROVISIONS FOR PROVIDING ICT INFRASTRUCTURE AND OTHER MATTERS CONNECTED THEREWITH

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#### **ACT NO. 4 OF 2023**

**I ASSENT** 

{DR. HUSSEIN ALI MWINYI}
PRESIDENT OF ZANZIBAR AND CHAIRMAN OF
THE REVOLUNTIONARY COUNCIL

DY JULY , 2023

# AN ACT TO ESTABLISH THE ZANZIBAR COMMUNICATION CORPORATION AND TO MAKE PROVISIONS FOR PROVIDING ICT INFRASTRUCTURE AND OTHER MATTERS CONNECTED THEREWITH

ENACTED by the House of Representatives of Zanzibar

### PART ONE PRELIMINARY PROVISIONS

Short title and Commencement. 1. This Act may be cited as the Zanzibar Communication Corporation Act, 2023 and shall come into operation upon being assented to by the President and published in the Gazette.

Application.

2. Notwithstanding the provisions of any other law of Zanzibar, this Act shall apply to all matters relating to Information Communication Technology and its Infrastructure in Zanzibar.

Interpretation.

- 3. In this Act, unless the context otherwise requires:
  - "Board" means the Board of Directors of the Corporation established under section 8 of this Act;
  - "Capacity" means a bandwidth of consumed information expressed in multiples of bits per second and is categorized as data bandwidth, digital bandwidth or network bandwidth;



- "Corporation" means the Zanzibar Communication Corporation established under section 4 of this Act;
- "Data Center" means a facility composed of networked computers, servers, storage and associated components such as telecommunications systems, redundant power supply, environment, organizations and business or store, process and distribute big amounts of data;
- "Director General" means a Director General of the Corporation appointed under section 19 of this Act;
- "Domain Name" means a unique alpha-numeric designation used to access computer on the internet and all domain names located by relevant authorities;
- "Government" means the Revolutionary Government of Zanzibar;
- "ICT" means the technologies used in collecting, storing or sending information and includes those that involve the use of computers or any communication system;
- "ICT Infrastructure" means fiber optic backbone, Data Center, telecommunication towers Base Transceiver Station and such other telecommunication infrastructure as determined by the Minister;
- "Last mile connectivity" means the terminal portion of the telecommunications network chain that physically reaches the end-user's premises;
- "Minister" means the Minister responsible for Communication;
- "National Data Center" means Data Center facility owned by the Government;
- "Open Access" means a portion of ICT Infrastructure used to connect end users or device for the purpose of delivering ICT services and the access can be in the form of wire or bandwidth;
- "President" means the President of Zanzibar and Chairman of the Revolutionary Council; and
- "Strategic ICT infrastructure" means a Transport Core Infrastructure, Data Centre and such other ICT (telecommunication) infrastructure as may be published by the Government in the Gazette.



### PART TWO ESTABLISHMENT OF THE CORPORATION

Establishment of the Corporation.

- **4.-**(1) There is hereby established a Corporation known as the Zanzibar Communication Corporation and in its acronym shall be "ZICTIA".
- (2) The Corporation shall be a body corporate which has perpetual succession, common seal and in its name and subject to the provisions of the Office of Treasury Registrar and Public Asset Management Act, No. 6 of 2021 be capable of:
  - (a) acquiring, holding, purchasing and disposing of property for carrying out the purposes of the Corporation;
  - (b) suing and being sued;
  - (c) entering into any contract or any other transaction for the purpose of performing the functions or exercising the powers of the Corporation;
  - (d) investing;
  - (e) borrowing, lending or receiving grants of any such sum of money from any financial institution for the purpose of carrying out the business of the Corporation in accordance with the provisions of the Public Finance Management Act, No. 12 of 2016; and
  - (f) performing or doing any act or thing which the Corporation by its nature may by the law perform.

Seal and Logo of the Corporation.

- 5.-(1) There shall be a common seal and logo of the Corporation in a shape and size as may be determined by the Board.
- (2) The application of the seal and logo of the Corporation on any document shall be authenticated by the signature of the Director General or any other officer of the Corporation authorized by the Director General.
- (3) Any document purporting to be an instrument issued by the Corporation shall be sealed with the seal of the Corporation and authenticated in accordance with the provisions of subsection (2) of this section.



Objectives of the Corporation.

- 6. The objectives of the Corporation shall be, to:
  - (a) enhance and improve the contribution of ICT infrastructure to economic and social development in Zanzibar;
  - (b) provide affordable, sustainable, secured and convergent ICT infrastructure service delivery to the public;
  - (c) improve and maintain development of ICT infrastructure services; and
  - (d) conduct social and environmental impact assessment for protections and solutions to possible hazards for the ICT infrastructure.

Functions of the Corporation.

#### 7.-(1) The functions of the Corporation shall be, to:

- enhance safety, cyber-security and defence, economic and commercial viability of National ICT services through promotion of effective management, maintenance as determined in accordance with this Act;
- (b) manage and maintain the Zanzibar National Data Center;
- (c) register domain names within Zanzibar for the Government, institution or a private entity;
- (d) provide guidelines for the use of strategic ICT infrastructure owned by the Corporation;
- (e) plan and develop ICT infrastructures;
- (f) give permission for the use and integration of the strategic ICT infrastructure owned by the Corporation;
- (g) provide technical support services to customers of the Corporation;
- (h) charge fee for services rendered by the Corporation;
- (i) provide consultancy and engineering or technical support services on matters relating to information and communications technology (ICT) to government institutions, large and small corporate and small and medium enterprises (SME) as well as local government authorities or other bodies;
- (j) promote local and foreign investment in ICT services;



- (k) conduct research relating to ICT development and its infrastructures;
- (l) plan, build, operate and maintain strategic ICT infrastructures as determined by the Government.
- (m) conduct awareness to sensitize the public on the sense of ICT infrastructures; and
- (n) perform such other functions incidental to, or necessary for given effect to the provisions of this Act.
- (2) In the course of performance of its functions, the Corporation shall operate on sound commercial principles and observe generally accepted ICT specific industries or professional rules and regulations.

### PART THREE MANAGEMENTAND ADMINISTRATION OF THE CORPORATION

Establishment and Composition of the Board.

- 8.-(1) There shall be a Board of Directors of the Corporation which shall be composed of:
  - (a) Chairperson who shall be appointed by the President;
  - (b) Director General; and
  - (c) five other members who shall be appointed by the Minister subject to the provisions of the Office of Treasury Registrar and Public Asset Management Act, No. 6 of 2021.
- (2) A person shall be eligible to be appointed as a member of the Board under subsection (1)(c) of this section, if that person has:
  - (a) at least first degree in communication information technology, computer science, law, business, management or any other related field thereto from any recognized university by the Government; and
  - (b) working experience of not less seven years.

Qualifications of the Chairperson,

- **9.** A person shall qualify to be appointed as the Chairperson of the Board if that person:
  - (a) is a Zanzibari;



- (b) has at least first degree from a recognized University by the Government;
- (c) has working experience of at least seven years and high level of competence to manage effectively affairs of the public or private bodies; and
- (d) has high level of integrity.

Vice -Chairperson. 10. The members of the Board shall elect one among them to be a Vice - Chairperson of the Board.

Secretary of the Board.

- 11.-(1) The Board shall appoint a Senior Public Servant from the Corporation with the following qualifications to be a Secretary to the Board:
  - (a) has at least first degree from the University recognized by the Government;
  - (b) must have high level of integrity; and
  - (c) must be able to keep secret.
  - (2) The Secretary of the Board shall be accountable to the Board, and shall:
    - (a) prepare the agenda of the meeting in consultation with the Chairperson;
    - (b) take the accurate minutes of the meetings of the Board;
    - (c) maintain the correct and sufficient records of the Board;
    - (d) give proper notifications of the meeting of the Board to the members; and
    - (e) perform any other function as directed by the Board in accordance with the Laws.

Responsibilities of the Board. 12.-(1) Subject to the provisions of the Office of Treasury Registrar and Public Asset Management Act, No. 6 of 2021, the Board shall have the following responsibilities, to:



- (a) formulate, control and supervise policies of the Corporation;
- (b) oversee the functions of the Corporation provided under the provisions of this Act;
- (c) advise the Minister on the management of the ICT, its infrastructure and services provided by the Corporation;
- (d) approve budget, financial regulations, work plan and other internal policies of the Corporation;
- (e) provide directives to the Corporation;
- (f) supervise the discipline, ethics, professionalism, interest and status of the staff of the Corporation;
- (g) ensure that the Corporation has put in place the strategic plan, risk mitigation plan and measures aiming to improve performance;
- (h) ensure prudence in controlling the risks and managing properties;
- (i) comply with applicable laws, rules, codes of conduct and best practice standards;
- (j) act for the best interests of the Corporation and Government;
- (k) formulate and implement business rescue procedures when the Corporation becomes financially distressed;
- (l) ensure that the Corporation has the necessary financial and human resources strategies to meet its objectives;
- (m) oversee major capital expenditures of the Corporation;
- (n) supervise and review management performance of the Corporation;
- (o) approve codes of ethics, staff and financial regulations;
- (p) encourage morality and professionalism for staff, management and the Board the members;



- (q) deliberate the disciplinary complaints of the staffs according to the Public Service Act, No. 2 of 2011; and
- (r) perform any other function which deems necessary.
- (2) The Board shall be accountable to the Minister.

Tenure of the members of the Board.

13. Except for ex-official member, the Chairperson and other Board members shall hold office for a term of three years from the date of appointment and may be eligible for re-appointment for another term only.

Committees of the Board.

- **14.-**(1) The Board shall establish Audit Committee and any other committees as may determine.
  - (2) The members of the Committee shall be among the Board members only.
- (3) The Board may invite any person to assist the committees of the Board to perform its functions.

Delegation of functions of the Beard.

- 15.-(1) The Board may, if it deems fit for the proper discharging of its functions, delegate some of its functions to the Director General or Committee of the Board.
- (2) Where the Board delegates its functions under subsection (1) of this section, it shall give directives in writing as may be necessary to ensure the proper performance of the functions.

Allowances of the members.

16. Subject to the Office of Treasury Registrar and Public Asset Management Act, No. 6 of 2021, the Chairperson and other members shall be paid such allowances and other remuneration.

Powers of the Minister.

17. The Minister may give directions of a general nature to the Board and management relating to policy issues to the Corporation.

Proceedings of the Board.

18. Provisions relating to proceedings of the Board shall be as prescribed in the Schedule of this Act.

Director General.

- 19.-(1) There shall be the Director General of the Corporation who shall be appointed by the President.
- (2) The Director General shall be the Chief Executive Officer and Accounting Officer of the Corporation and be responsible to the Board.



Qualifications of the Director General.

- 20. A person shall qualify to be appointed as the Director General if that person:
  - (a) is a Zanzibari;
  - (b) holds at least a first degree in information communication technology, computer science, management or equivalent thereto from any recognized University by the Government;
  - (c) has working experience of at least seven years; and
  - (d) has high level of integrity.

Functions of the Director General.

- **21.-**(1) The Director General shall be responsible for day-to-day management of activities and coordination of functions of the Corporation.
- (2) Without prejudice to the generality of functions of the Corporation, the Director General shall be responsible for:
  - (a) implementing policies and programs of the Corporation relating to ICT infrastructure and services;
  - (b) supervising and managing the funds and properties of the Corporation;
  - exercising supervision and control of the employees in matters of operation and administration of the Corporation;
  - (d) acquiring relevant operating licenses to establish business for adding value to the Corporation core functions; and
  - (e) carrying out any trade, business activity and do anything of any nature which can, in the opinion of the Board, be advantageous to the Corporation.

Delegation of certain function.

22. Without prejudice to any provisions of this Act, the Director General may delegate in writing some of his functions to the staff of the Corporation.

Powers of the Director General.

- 23. In implementing the functions specified under this Act subject to the directions of the Board, the Director General shall have power, to:
  - (a) allocate functions to the staff of the Corporation;
  - (b) establish guidelines for ICT infrastructure and services; and



(c) establish a mechanism for collaboration and promotion of the Corporation among the various categories of players in ICT infrastructure.

Structure of the Corporation.

- **24.-**(1) The Corporation shall have structure as determined by the Board and approved in accordance with the provisions of the Public Service Act, No.2 of 2011.
- (2) The Board shall establish such departments, divisions or units and appoint senior staff to be Head of departments, divisions or units for the performance of its functions under this Act.

Staff of the Corporation.

25. Subject to the Public Service Act, No. 2 of 2011 and the Office of Treasury Registrar and Public Asset Management Act, No. 6 of 2021, the Board shall recruit staff as may be required for the performance of the functions of the Corporation.

### PART FOUR MANAGEMENT AND ACCESS OF ICT INFRASTRUCTURE

Management of ICT Infrastructure.

- 26.-(1) The Corporation shall manage strategic ICT infrastructure in a manner that ensures the safety, cyber security and defense, economic and commercial viability.
- (2) The Corporation shall be the only entity allowed to costruct strategic ICT infrastructure within Zanzibar.
- (3) Notwithstanding the provisions of subsection (2) of this section, the Corporation may collaborate with investors or any private sector in the construction and operation of strategic or essential ICT infrastructure.

Procedures for Management of ICT Infrastructure.

- 27. The Board shall, establish the procedures for management of ICT Infrastructure on:
  - (a) operative principles;
  - (b) sound business processes;
  - (c) maintenance guidelines;
  - (d) laying up fiber optic cable;
  - (e) construct communication towers: and
  - (f) any other procedures as the Board considers necessary for the better implementation of this Act.



Accessibility.

- 28.-(1)TheCorporationmay, through commercial agreement with telecommunication and ICT service providers, allow or facilitate provision of service through strategic ICT infrastructure prescribed under this Act.
- (2) Notwithstanding the provisions of subsection (1) of this section, the Corporation shall be responsible for inspection of the strategic ICT infrastructure.

Last Miles Connectivity. 29. Except for the last miles connectivity, the Corporation shall be the only entity that will provide essential strategic ICT infrastructure services to any person, internet service provider, network or cable operator.

Cyber Security.

- **30.-**(1) Subject to the provisions of section 29 of this Act, users of the Corporation's services, manufacturer or vendor of the equipments used to be connected to the Corporation's infrastructure, shall be required to declare that their equipments or infrastructure are free from bugging and espionage.
- (2) ICT equipment's vendor and supplier who fails to comply with the provisions under subsection (1) of this section, commits an offence and shall, upon conviction, be liable to a fine of not less than Fifty Million Tanzanian Shillings or imprisonment for a term of not less than ten years or both.

#### PART FIVE FINANCIAL PROVISIONS

Funds and resources of the Corporation.

- 31-(1) The funds and resources of the Corporation shall consist of:
  - (a) money appropriated by the House of Representatives for the purpose of the Corporation;
  - (b) loans or grants received by the Corporation for its activities;
  - (c) fees and charges levied for the goods and services provided by the Corporation; and
  - (d) any other money as may be legally acquired by the Corporation.

Budget.

32.-(1) The Corporation shall, not less than two months before the end of each financial year, prepare and submit to the Minister an annual budget for approval showing estimates of its revenues and expenditures for the following financial year.



(2) Subject to the provisions of the Public Finance Management Act, No. 12 of 2016, the Corporation may, at any time before the end of the financial year, prepare and submit to the Minister for approval any supplementary budget of the current financial year.

### Account and Audit.

- 33.-(1) The Corporation shall keep accounts and records of all transactions to ensure that all money received or paid by the Corporation is properly accounted for.
- (2) The annual financial statements of the Corporation shall be audited by the Controller and Auditor General.

#### Annual Performance Report.

- **34.-**(1) The Corporation shall, within seven months after the end of each financial year, prepare or cause to be prepared and submit to the Minister an Annual Performance Report.
- (2) The annual report under subsection (1) of this section, shall provide detailed information regarding the activities of the Corporation during that financial year which it relates, and shall include:
  - (a) copy of audited financial statements of the Corporation together with the auditor's report;
  - (b) performance report of the Corporation of that financial year; and
  - (c) such other substantial information of the Corporation as required by this Act.
- (3) For public access to information, upon approval by the Minister, the annual report of the Corporation shall be published.

### PART SIX MISCELLANEUOS PROVISIONS

## Capacity and other service fees.

- 35.-(1) Capacity through ICT infrastructure and other services shall be provided on payment of fees as prescribed under the Regulations.
- (2) The Corporation shall retain the monies accrued and submit dividend to the Paymaster General as prescribed by the Office of Treasury Registrar and Public Asset Management Act, No 6 of 2021.

### Offences and penalties.

36.-(1) Any person who unlawfully destroys, intercepts, cuts or does any act which amount to damage the ICT infrastructure, commits an offence and shall, upon



conviction, be liable to a fine of not less than Ten Million Tanzanian Shillings or two times of the value gained or loss caused or imprisonment for a term of not less than seven years or both.

#### (2) A person who unlawfully:

- (a) constructs the strastegic ICT infrastructure;
- (b) hinders, obstructs or disobeys any person while performing a function or doing anything required to be done under this Act;
- (c) damages, endangers, disrupts or threaten the safety or security at infrastructure of Corporation or part thereof;
- (d) enters or interfere the infrastructure of corporation,

commits an offence and shall, upon conviction, be liable to a fine of not less than seven Million Tanzanian Shillings or imprisonment for a term of not less than two years or both.

(3) Any person who abuses the ICT infrastructure provided under this Act, for the purpose of damaging, misleading, provoking, defaming, deceiving or insulting, commits an offence and shall, upon conviction, be liable to a fine of not less than Five Million Tanzanian Shillings or imprisonment for a term of not less than two years or both.

General Penalty.

37. A person who contravenes any provisions of this Act for which no penalty is specifically provided, commits an offence and shall, upon conviction, be liable to a fine of not less than Two Million Tanzanian Shillings or imprisonment for a term of not less than two years or both.

Compounding of Offences.

- **38.-**(1) The Director General may compound an offence committed by a person under this Act or its Regulations by requiring him to pay the fine prescribed for such offence, provided that, the person:
  - (a) admits that he has committed an offence and shall take due care not to repeat; and
  - (b) pays all his default payments under this Act.



- (2) If the criminal proceedings have been instituted against a person, the power conferred under subsection (1) of this section shall not be exercised without a written consent of the Director of Public Prosecutions of Zanzibar.
- (3) The imposition of the fine under subsection (1) of this section, shall not be regarded as conviction for the alleged offence and provided that the default payment is paid in full, no prosecution for the alleged offence shall be instituted or maintained.

Regulations.

39. The Minister shall make regulations for the better carrying out of the provisions of this Act.

Repeal and saving.

- **40.-**(1) The Zanzibar Information Communication Technology Infrastructure Agency Act, No.15 of 2020 is hereby repealed.
- (2) Notwithstanding the repeal under subsection (1) of this section, anything done or any action taken or purported to have been done or taken under any provisions of the repealed Act, shall continue to be valid and be deemed to be done under the provisions of this Act.



#### **SCHEDULE**

#### PROCEEDINGS OF THE BOARD

#### [Under section 18]

Meetings of the Board.

- 1.-(1) The Board shall meet ordinarily once in every three months and may meet at any time when need arises for the discharge of its functions.
- (2) All meetings of the Board shall be presided by the Chairperson, in his absence, the Vice-Chairperson shall preside the meeting of the Board and where the Chairperson and Vice Chairperson are absent, the members present shall elect one among them to preside the meeting.

Quorum.

2. The quorum of all meetings of the Board shall be more than half of its total number of members.

Decisions of the Board.

3. Decisions of the Board shall be made by consensus, where there is no such consensus, the decisions shall be made by votes and where there are equal votes, the Chairperson shall have a casting vote.

Procedures of the meetings.

**4.** Subject to the provisions of this Act, the Board shall have power to regulate its own procedures in respect of the meetings and procedure of implementing its activities including committees of the Board.

Co-opted member.

5. The Board may co-opt any person who is not a member of the Board to attend in any deliberations of the meetings of the Board as an expert but the co-opted member shall have no right to vote.

Disclosure of interest of member.

- **6.-**(1) Any Board member shall, in any way directly or indirectly has either financial or any other interest, disclose to the Board the nature of his interest at the beginning of the meeting.
- (2) A member who makes a disclosure of his interest under subsection (1) of this section, shall not:
  - (a) be present during any deliberation of the Board with respect to that matter; and
  - (b) take part in any decision of the Board with respect to that matter.



Cessation for membership.

- 7. The member shall cease to hold office upon the occurrence of one of the following:
  - (a) resignation;
  - (b) if he is absent without reasonable excuse for three consecutive meetings of the Board;
  - if he is convicted of a criminal offence involving fraud, dishonesty or moral turpitude;
  - (d) if he is unable to perform his duties by reasons of physical or mental health;
  - (e) to be terminated by the Minister for failing to meet the expectations of the Board;
  - (f) if he ceases to be a representative of the institution which recommended that member; or
  - (g) death.

PASSED by the House of Representatives of Zanzibar on 22<sup>nd</sup> June, 2023.

(RAYA ISSA MSELLEM)

Clerk of the House of Representatives of Zanzibar.