

# AN ACT TO REPEAL THE BUSINESS LICENSING REGULATORY SYSTEM COUNCIL ACT, NO. 13 OF 2013 AND ENACT THE ZANZIBAR BUSINESS LICENSING MANAGEMENT AND REGULATORY ACT AND OTHER MATTERS RELATED THEREWITH

### **ARRANGEMENT OF SECTIONS**

#### SECTIONS

### TITLE

### PART ONE PRELIMINARY PROVISIONS

- Short title and commencement.
- 2. Application.
- 3. Interpretation.

### PART TWO ESTABLISHMENT OF THE AUTHORITY

- 4. Establishment of Authority.
- 5. Seal and Logo of the Authority.
- 6. Objectives of the Authority.
- 7. Functions of the Authority.
- 8. Powers of the Authority.

## PART THREE ADMINISTRATION AND MANAGEMENT OF THE AUTHORITY

- 9. Establishment and composition of the Board.
- 10. Qualifications of the Chairperson.
- 11. Secretary of the Board.
- 12. Functions of the Board.
- 13. Powers of the Board.



- 14. Proceedings of the Board.
- 15. Appointment of the Director General.
- 16. Functions of the Director General.
- 17. Departments, units and divisions.
- 18. Staff of the Authority.

## PART FOUR PRINCIPLES OF MANAGING AND REGULATING BUSINESS LICENSING

- 19. Principles of issuing licenses, permits, services and other authorizations.
- 20, Introduction for new license, permit, service and other authorization.
- 21. Approval of issuance of licenses, permits, services and other authorizations.
- 22. List of licensing authorities.
- 23. Duty to provide guidance and assistance.
- 24. Handling of application and enquiry.
- 25. National Business Licensing Register.
- 26. Principles of proportionality.
- 27. Principles of equality.
- 28. Right to be heard.
- 29. Notice.
- 30. Right to information.
- 31. Restriction and denial of right to information.
- 32. Statement of decision.



### PART FIVE PROCEDURES FOR LICENSES, PERMITS, SERVICES AND OTHER AUTHORIZATIONS

- 33. Application procedures.
- 34. Terms and conditions of license permit, service and other authorization.
- 35. Consideration of applications.
- 36. Attendance of the applicant or his representative.
- 37. License applicants' duties.
- 38. Issuance of license permit, service and other authorization.
- 39. Effect of license, permit and other authorization.
- 40. Fees and charges.
- 41. Transfer of license, permit, service and other authorization.
- 42. Register of applications and decisions.
- 43. Suspension and cancellation of a license, permit, service and other authorization.
- 44. Inspectors.
- 45. Immunity of the inspector.
- 46. Appeal.

### PART SIX FINANCIAL PROVISIONS

- 47. Funds and resources of the Authority.
- 48. Budget.
- 49. Accounts and audit.
- 50. Opening bank account.
- 51. Power to invest.
- 52. Annual performence report.



### PART SEVEN OFFENCES AND PENALTIES

- 53. Offences and penalties.
- 54. Compounding Offences.

### PART EIGHT MISCELLANEOUS PROVISIONS

- 55. Regulatory fees.
- 56. Protection from personal liability.
- 57. Guidelines.
- 58. Regulations.
- 59. Repeal and saving.

SCHEDULE



#### ACT NO. 1 OF 2025

IASSENT

{DR. HUSSEIN ALI MWINYI} PRESIDENT OF ZANZIBAR AND CHAIRMAN OF THE REVOLUTIONARY COUNCIL

12 March 

# AN ACT TO REPEAL THE BUSINESS LICENSING REGULATORY SYSTEM COUNCIL ACT, NO. 13 OF 2013 AND ENACT THE ZANZIBAR BUSINESS LICENSING MANAGEMENT AND REGULATORY ACT AND OTHER MATTERS RELATED THEREWITH

ENACTED by the House of Representatives of Zanzibar.

### PART ONE PRELIMINARY PROVISIONS

Short title and commen- cement.	1. This Act may be cited as the Zanzibar Business Licensing Management and Regulatory Act, 2025 and shall come into operation upon being assented to by the President.
Application.	2. This Act shall apply for the purpose of managing and regulating all licensing authorities operating in Zanzibar.
Interpretation.	3. In this Act, unless the context otherwise requires:
	"Agent" means a person who acts for, or manage the affairs on behalf of other people in business;
	"Authority" means the Business Licensing Management and Regulatory Authority established under section 4 of this Act;



- "Board" means the Board of Directors of the Authority established under section 9 of this Act;
- "business" includes any form of trade, profession, occupation and commercial activities;
- "commercial activities" means the provision of goods or services in term of exchange or payment;
- "Director General" means the Director General of the Authority appointed under section 15 of this Act;

"Government" means the Revolutionary Government of Zanzibar;

"Inspector" means a person appointed under section 44 of this Act;

- "license" means a legal permission from the licensing authorities to carry on business or profession activities in accordance with the provisions of any respective law and includes permit, service and any other authorization;
- "licensing authority" means a body with statutory authority to issue license, permit, service and any other authorization in Zanzibar;
- "Local Government" has the meaning as defined in the Local Government Authority Act, No. 7 of 2014;
- "Minister" means the Minister responsible for trade;
- "National Business Licensing Register" means National Business Licensing Register established under section 25 of this Act;
- "National Online Business Management System" means a system which allows online licensing application, sharing of information and monitoring licensing authorities; and
- "President" means the President of Zanzibar and Chairman of the Revolutionary Council.



### PART TWO ESTABLISHMENT OF THE AUTHORITY

Establishment of Authority.

4.-(1) There is established an Authority to be known as the Business Licensing Management and Regulatory Authority and its acronym shall be "BLRA".

(2) The Authority shall be a body corporate with perpetual succession, a common seal and shall, by its corporate name and subject to the laws, be capable of:

- (a) suing and being sued;
- (b) acquiring, holding, purchasing and disposing of any movable and immovable property;
- (c) entering into any contract or transactions;
- (d) borrowing any such sum of money from any financial institution; and
- (e) performing or doing any act or things which the body corporate may be entitled to perform or do.

5.-(1) There shall be a seal and logo of the Authority in shape and size as may be determined by the Board.

(2) The application of seal and logo of the Authority on any document shall be authenticated by the signature of the Director General or any other officer of the Authority authorized by the Director General.

(3) A document purporting to be an instrument issued by the Authority, shall be sealed with the seal of the Authority and authenticated in accordance with the provisions of subsection (2) of this section.

6. The objectives of the Authority shall be, to:

- (a) strengthen and simplify business licensing management and regulatory system in Zanzibar; and
- (b) regulate and manage licensing authorities and eliminating hindrances in doing business.

Seal and Logo of the Authority.

Objectives of the Authority.



Functions of the Authority.

7. The functions of the Authority shall be, to:

- (a) regulate and manage licensing authorities to comply with the provisions of this Act;
- (b) review all existing and proposed requirements to the issuance of a license, permit, service and other authorization and direct the relevant licensing authority to amend such requirements for non-compliance;
- (c) establish, implement and operate the National Business System and National Online Business Management System;
- (d) regulate, monitor and require the licensing authorities to utilize the systems that are issued by the Authority in the issuance of license, permit, service and other authorization;
- (e) recommend to the Government on matters arising out of the reviews undertaken under paragraph (b) of this section;
- (f) conduct assessments and monitoring relating to licensing, permits, services and other authorizations for conducive business environment; and
- (g) perform any other function for the purpose of implementation of the provisions of this Act.

(2) The Authority shall, in exercising its functions under subsection (1) of this section, consult stakeholders from relevant professions and the business community.

Powers of the Authority.

- 8. The Authority shall have the powers, to:
  - (a) issue directives to the licensing authorities relating with the issuance of license, permit, services and other authorization;
  - (b) prepare and review the rates for fees and charges of licenses, permits, services and other authorizations;
  - (c) inspect licensing authorities to ensure compliance of the provisions of this Act;
  - (d) evaluate the capacity of staff, organizational structure and operational system of the licensing authorities;



- (e) propose new categories of licenses, permits, services and other authorizations which deems fit to be issued by the licensing authorities;
- (f) suspend or cancel a license, permit, service and other authorization from the licensing authorities;
- (g) cease licenses of the same character to be issued by two different authorities; and
- (h) require the licensing authorities to provide information relating to license, permit, service, other authorization, fees or other charges as it may require in the performance of its functions.

## PART THREE ADMINISTRATION AND MANAGEMENT OF THE AUTHORITY

Establishment and composition of the Board. 9.-(1) There shall be a Board of Directors of the Authority which shall be composed of:

- (a) a Chairperson who shall be appointed by the President;
- (b) Director General;
- (c) Director responsible for Coordinating of Local Government Authority;
- (d) a State Attorney from the Attorney General's Chambers; and
- (e) three members each one from:
  - (i) Ministry responsible for finance;
  - (ii) Ministry responsible for trade; and
  - (iii) Zanzibar National Chamber of Commerce.

(2) Members referred under subsection (1)(d) and (e) of this section shall be appointed by the Minister in consultation with the relevant institution based on their qualifications, experience and gender.

Qualifications of the Chairperson. **10**. A person shall qualify to be appointed as a Chairperson of the Board if the person:

5



- (a) holds at least first degree from the institution recognized by the Government;
- (b) has working experience of at least seven years in management position; and
- (c) has high level of integrity.

Secretary of 11.-(1) The Board shall appoint an employee of the Authority to be a Secretary of the Board.

(2) A person shall qualify to be appointed as a Secretary of the Board if that person has:

- (a) at least first degree in the field of law or qualified corporate secretary from the institution recognized by the Government; and
- (b) working experience of not less than five years in the public services.
- (3) The Secretary of the Board shall be accountable to the Board, and shall:
  - (a) in consultation with the Chairperson, prepare the agenda of the meetings of the Board;
  - (b) take accurate minutes of the meetings of the Board;
  - (c) maintain the correct and sufficient records of the Board;
  - (d) give proper notification of the meetings of the Board to the members; and
  - (e) perform any other function as may be assigned by the Board.
- 12. The Board shall have the functions, to:
  - (a) formulate, monitor, control and supervise the implementation of all matters concerning with the administration of the Authority;
  - (b) advise the Minister on matters pertaining to business licensing system and licensing authorities;

Functions of the Board.



- (c) determine the strategic and policies governing the operations of the Authority; and
- (d) perform any other function conferred by this Act.

13. The Board shall, in execution of its functions, have powers, to:

- (a) direct the Director General to furnish it any information, report or other document which the Board considers necessary for performance of its functions;
- (b) establish Staff Regulations and Financial Regulations of the Authority;
- (c) review and approve policies, work plan, strategic plan, budget and reports of the Authority;
- (d) give lawful instructions to the Director General relating to management and performance of the Authority;
- (e) take disciplinary action against any staff of the Authority in accordance with the law;
- (f) approve organizational structure of the Authority subject to the provisions of the Public Service Act, No. 2 of 2011;
- (g) subject to the provisions of the Public Service Act, No. 2 of 2011, determine the terms and conditions of service, salaries and allowances including any other benefits for the staffs of the Authority;
- (h) approve fees and charges after receiving recommendations from the Authority; and
- (i) recruit staff in accordance with the provisions of the Public Service Act, No. 2 of 2011.

Proceedings 14. Provisions relating to proceedings of the Board shall be as prescribed in the Schedule of this Act.

Appointment of the Director General. 15.-(1) There shall be the Director General of the Authority who shall be appointed by the President.

Powers of the Board.



(2) A person shall qualify to be appointed as the Director General if that person has:

- (a) at least first degree from an institution recognized by the Government;
- (b) working experience of at least seven years; and
- (c) high level of integrity.

16.-(1) The Director General shall be the Chief Executive Officer of the Authority and shall be responsible for the day-to-day execution of the Authority and shall be accountable to the Board.

(2) Without prejudice to the provisions of subsection (1) of this section, the Director General shall:

- (a) oversee the implementation of the objectives, policies and regulations of the Authority and report to the Board;
- (b) manage the finances and assets of the Authority in accordance with the relevant laws;
- (c) supervise and control the discipline of the staff of the Authority;
- (d) maintain and manage information to be entered in the National Register of Business Licenses of licensing authorities;
- (e) process applications submitted to the Authority from the licensing authorities; and
- (f) perform any other function necessary for the effective implementation of this Act as directed by the Board.

Departments, units and divisions. 17.-(1) The Authority may establish departments, units and divisions in accordance with the provisions of the Public Services Act, No. 2 of 2011.

(2) The heads of departments and units shall be appointed by the Board based on their qualifications and experience.

Functions of the Director General.



(3) The heads of divisions shall be appointed by the Director General based on their qualifications and experience.

(4) The heads of departments, units and divisions shall be accountable to the Director General.

Staff of the Authority.

18. There shall be staff of the Authority to be employed in accordance with the provisions of the Public Service Act, No.2 of 2011.

### PART FOUR PRINCIPLES OF MANAGING AND REGULATING BUSINESS LICENSING

**19.-**(1) The licensing authorities shall observe the following principles:

- (a) uniform and simple procedures and criteria for licensing, permits services and other authorization;
- (b) transparent, equitable, effective, efficient and low-cost licensing system;
- (c) ensure that the service rendered corresponds with the fees charged;
- (d) payment of specific and clearly fixed fees and imposed for the sole purpose for defraying the administrative costs in respect of the license, permit, service or other authorization;
- (e) ensure the legitimacy of licenses, permits, services and other authorizations;
- (f) exchange of relevant information among licensing authorities to simplify the issuance of licenses, permits, services and other authorization;
- (g) license, permit, service and other authorization shall be for the purpose of regulating and managing business and not for restrict competition;
- (h) licenses shall be valid for a period of twelve months or more;
- (i) permits shall be valid for a period of less than twelve months;

Principles of issuing licenses, permits, services and other authorizations.



- (j) avoidance of bureaucratic inertia and bureaucratic discretion; and
- (k) maintain data protection and commercial confidentiality for all information gathered under the system except where disclosure of information is required by law.

(2) The licensing authorities shall ensure that the requirements to have a license, permit, service and other authorization shall not result or give rise to:

- (a) detriment to the public interest;
- (b) detriment to the national security;
- (c) breach of international obligations;
- (d) breach of provisions of quality control, quality assurance, safety or health and hygiene;
- (e) professional incompetence;
- (f) unfair trading or unfair competition that cannot be effectively prevented by other legal mechanisms;
- (g) depletion of natural resources, cultural heritage or unsustainable use; or
- (h) any other justifiable reasons.

(3) The requirement imposed relating to license, permit, service and other authorization shall only relate to business which is carried on or proposed to be carried on.

**20**.-(1) A licensing authority that intends to introduce new license, permit, service and other authorization shall:

- (a) give notice in writing of that intention to the Director General;
- (b) hold consultations with the stakeholder to be affected by the intended action; and
- (c) submit to the Director General a report on the stakeholder consultations together with an assessment of the impact of business activity that the imposition is proposed to apply.

Introduction for new license, permit, service and other authorization.



(2) The Director General shall review the report submitted under subsection (1)(c) of this section and where the requirements do not meet the criteria set out in section 19 of this Act, shall make a recommendation to the licensing authorities.

21. Any licensing authority which intends to issue license, permit, service and other authorization, shall apply for approval to the Authority in accordance with the procedures prescribed under the regulations.

of licenses, permits, services and other authorizations.

Approval

of issuance

List of licensing authorities.

Duty to provide guidance and assistance.

Handling of application and enquiry.

National Business Licensing Register. 22.-(1) The Authority shall, by order published in the Gazette, issue a list of licensing authorities authorised to issue license, permit, service and other authorisation.

(2) Any licensing authority that is not included in the list referred to in subsection (1) of this section, shall not issue a license, permit, services and other authorization to establish a business or engage in commercial transactions.

**23**.-(1) A licensing authority shall have a duty to provide guidance and assistance to applicants applying for license, permit, service and other authorization.

(2) Where a licensing authority receives a written application concerning a matter outside its competence may direct the applicant to the relevant licensing authority.

24.-(1) An application for license, permit, service and other authorization made to the licensing authority shall be processed as soon as possible and, in any case, shall not exceed thirty working days.

(2) When an enquiry is made to the licensing authority relating to application, license, permit, service and other authorisation shall be determined within seven working days.

25.-(1) The Authority shall establish and maintain the National Business Licensing Register of all licensing authorities and license, permit, service and other authorization issued in Zanzibar.

(2) Subject to the provisions of subsection (1) of this section, the Minister may prescribe in the regulations:



- (a) information to be collected and recorded by the Authority relating to licenses, permits, services and other authorizations;
- (b) information to be included in the National Business Licensing Register or other registers;
- (c) manner of maintaining the National Business Licensing Register;
- (d) inspection of the National Business Licensing Register; and
- (e) publication of information included in the National Business Licensing Register.

of **26.-(1)** A licensing authority shall, in processing applications, ensure and observes the rule of equal treatment.

(2) The applicant shall not be discriminated on the ground of his ethnic, origin, sex, colour, nationality, religion, political affiliation, family, disability or other comparable considerations.

27. A licensing authority shall observe the principles of proportionality in making decision and may reach an adverse decision when the lawful purpose sought cannot be attained.

28.-(1) An applicant for a license, permit, service and other authorization or appellant shall be given the opportunity to express his views on the application or appeal before a licensing authority reaches a final decision.

(2) Where an applicant or appellant has been given the right to express his views under subsection (1) of this section, a licensing authority shall notify the applicant or appellant or his representative within fourteen working days which the application or appeal comes up for determination.

Notice.

29. Where a licensing authority is dissatisfied with any matter in connection with:

- (a) an application made for license, permit, service and other authorization; or
- (b) a business carried on,

the licensing authority shall:

Principles of equality.

Principles

onality.

heard.

of proporti-

Right to be



- (i) in case of paragraph (a) provide the applicant with a refusal notice within three working days with the reasons for such refusal; or
- (ii) in the case of paragraph (b) provide the applicant notice of intention to cease business to the concerned person within three working days and with the reasons for such cessation.

**30**.-(1) An applicant for a license, permit, service and other authorization or an appellant shall have the right to acquire information relating to application or appeal.

(2) Where a licensing authority has reached a decision on a request for information under subsection (1) of this section, shall notify the applicant or appellant within three working days.

(3) The provisions of this section shall not apply to the investigation and conduct of criminal case, except that the accused in such proceedings may demand access to the case file after the case has been discontinued or concluded.

Restriction and denial of right to information.

Right to

information.

**31**.-(1) A licensing authority may restrict the access of information to an applicant or appellant for public or private interest.

(2) Where a licensing authority denies access to information to the applicant or appellant, shall, in writing, notify the applicant or appellant with reasons of such denial.

(3) Subject to the applicable laws, a denial of restriction of access to information may be complained to the competent authority within seven working days.

Statement of decision.

**32**.-(1) A licensing authority shall ensure that in making decision, reference shall be made in accordance with the rules of procedures on which the licensing authority's decision is based.

(2) When a decision of a licensing authority is made, the statement of decision shall contain the main opinions deciding the outcome of the fact and a brief description of the most important facts influencing the decision in a case.



### PART FIVE PROCEDURES FOR LICENSES, PERMITS, SERVICES AND OTHER AUTHORIZATIONS

Application procedures.

**33**.-(1) An application for a grant, cancellation, renewal or transfer of a license, permit, service or other authorization to a licensing authority shall be in such form as may be prescribed by the relevant licensing authority.

(2) The application referred under subsection (1) of this section, shall be completed and signed by the applicant or his agent and shall be submitted to the licensing authority together with, if applicable:

- (a) a certified copy of the business registration certificate or the business registration number;
- (b) proof of membership of the relevant professional and training institution or association;
- (c) a Police Clearance Certificate; and
- (d) Tax Identification Number.

(3) A licensing authority may accept submission of an application under this section by electronic means and accompanied by an electronic signature.

**34**. Where there are special types of activities relating to license, permit, service and other authorization issued by the licensing authority that require special technical terms and conditions, such terms and conditions shall be stipulated by relavant laws.

**35**.-(1) A licensing authority shall, before issuing license, permit, service and other authorization, refer the application to the relevant licensing officer for consideration.

(2) Where the licensing authority is satisfied that the applicant has met all the relevant criteria, shall issue license, permit, service and other authorization to the applicant.

Attendance of the applicant or his representative. **36**.-(1) The licensing authority may, where applicable, issue a notice to attend a meeting to a new applicant or his representative at which the application is to be considered.

Terms and conditions of license permit, service and other authorization.

Consideration of applications.



(2) The licensing authority may decline to consider an application if the applicant or his representative, without any prior notice, does not attend a meeting at which the application is to be considered.

(3) Notwithstanding the provisions in subsection (1) of this section, an applicant for the renewal or permanent transfer of a license, permit, service or other authorization or who is making an application in respect of a new branch office does not need to attend a meeting at which his application is being considered unless the applicant has been notified by the licensing authority to attend.

**37**.-(1) The applicant shall have an obligation to obtain any other license, permit, service or other authorization required under any other law.

(2) A licensing authority shall facilitate applications by providing all relevant information to enable applicants to comply with the provisions of subsection (1) of this section and the information shall be contained in the guide required by section 23 of this Act.

38.-(1) The licensing authority shall issue license, permit, service and other authorization to every applicant who complies with the provisions of relevant law within three working days.

(2) The licensing authority shall, when required, make out a duplicate of any license, permit or other authorization issued by it under this section and shall certify such duplicate to be a true copy of the original license, permit or other authorization.

39.-(1) A new license, permit, service and other authorization shall come into effect on being issued by the licensing authority.

(2) Where an application is made for renewal of a license, permit, service and other authorization, in respect of which the application is made shall continue to have effect until the application for renewal is granted by the licensing authority or if the application for renewal is refused, until the time within which an appeal may be made has elapsed or, if an appeal has been dismissed or determined.

40. The Authority shall publish fees and charges for license, permit, service and other authorization issued by licensing authority in a manner deems fit.

License applicant's duties.

Issuance of license permit, service and other authorization.

Effect of license, permit and other authorization.

Fees and charges.



Transfer of license, permit, service and other authorization.

41.-(1) A licensing authority may, on receipt of an application, transfer to a new owner or, heirs or legatees of a deceased holder a license, permit, service and other authorization granted in relation to the premises or business in accordance with the provisions of the Business Entity Registration Act, No. 12 of 2012.

(2) A license, permit, service and other authorization transferred under subsection (1) of this section, shall have effect until the expiry and shall be held subject to the conditions on which it was originally granted.

(3) Where a license, permit, service and other authorization has been transferred under this section to any person, the licensing authority shall, on payment of the appropriate fee, endorse on the license, permit, service or other authorization a note of the transfer.

(4) A license, permit, service and other authorization issued to individuals of their personal skills, qualifications, experience or other personal aptitude are non-transferable.

42.-(1) A licensing authority shall keep a register of applications and decisions for licenses, permits, services and other authorizations.

(2) The register of applications and decisions under subsection (1) of this section, shall be inspected by the Authority.

**43**.-(1) A licensing authority may suspend or cancel a license, permit, service and other authorization on the following grounds:

- (a) the holder is no longer fit to hold such license, permit, service and other authorization;
- (b) the holder is in breach of the terms and conditions applicable to that license, permit, service and other authorization;
- (c) the use of the premises in respect of which the license, permit, service and other authorization is a threat to public health or safety;
- (d) the premises in respect of which the license, permit, service and other authorization applies no longer meets the standards laid down by the relevant law; or

Register of applications and decisions.

Suspension and cancellation of a license, permit, service or other authorization.



(e) the holder or his agent refused entry to a duly authorized inspector or to cooperate with an inspector as required by this Act or other law applicable to the license, permit, service and other authorization.

(2) The licensing authority may, in considering a complaint derived from suspension or cancellation under this section, consider misconduct on the part of the holder of the license, permit, service and other authorization whether or not constituting a breach of the provisions of the relevant law.

(3) Where the licensing authority decides to order the suspension of a license, permit, service and other authorization, the suspension shall not take effect until of the expiry time within which the holder may appeal or if an appeal is lodged, until it has been abandoned or determined.

(4) The provisions of subsection (3) of this section shall not apply where immediate suspension is required in the interests of the health and safety for other persons or public.

(5) The period of suspension of a license, permit, service and other authorization under this section shall be a fixed period not exceeding one year.

Inspectors.

44.-(1) The Authority or licensing authority may appoint inspectors to ensure compliance of the provisions of this Act and other relevant laws relating to business, license, permit, service and other authorization.

(2) The Authority or licensing authority shall provide an identity card to an inspector and the inspector shall present such identity card on entry into any premise that is to be inspected or to any person to obtain information relating to license, permit, service and other authorization under the provisions of this Act and other relevant laws.

- (3) An inspector may:
  - (a) enter and inspect, at reasonable times, any premise at which a business is conducted in relation to license, permit, service and other authorization;
  - (b) conduct investigations or audit of the facilities and services provided;
  - (c) take original or copies of documents including electronic documents; and



(d) order the closure of the business where the business is in a serious breach of this Act or any other relevant law or where it poses a threat to public safety.

(4) An inspector shall not disclose any information acquired in the course of his inspection, investigation or audit unless is required by the court or to provide the information as part of his work.

(5) An inspector who has a personal, pecuniary or direct interest that may affect the consideration of any matter before him shall not inspect or investigate on that matter.

(6) Any inspector referred to under this section who abuses his position, unlawfully causes damage, seizes property or discloses any information in the course of his duties commits an offence and shall, upon conviction, be liable to a fine of not less than Three Million Tanzanian Shillings and not exceeding Ten Million Tanzanian Shillings or imprisonment for a term of not less than one year and not exceeding three years or both such fine and imprisonment.

45. An inspector, while exercising powers conferred by this Act or other relevant law, shall not be liable for anything done or omitted to be done if such act is done or omitted in good faith.

**46**.-(1) A person aggrieved by a decision of the licensing authority may appeal against such decision in accordance with relevant law of the licensing authority.

(2) The grounds of appeal shall be one of the following:

- (a) the decision was based on insufficient or wrong information as to the facts;
- (b) the decision was based on circumstance which subsequently changed in a material way;
- (c) the licensing authority erred in law;
- (d) the licensing authority acted contrary to natural justice;
- (e) the decision was beyond the powers of the licensing authority; or

lmmunity of the inspector.

Appeal.



(f) the licensing authority was in breach of the provisions of this Act or other relevant laws.

(3) An appeal shall be applied within twenty-one working days from the date of notification of the decision to the person to whom it applies.

### PART SIX FINANCIAL PROVISIONS

Funds and resources of the Authority.

- 47.-(1) The funds and resources of the Authority shall consist of:
  - (a) such sum of money as may be approved by the House of Representatives;
  - (b) money received by the Authority for services rendered by the Authority;
  - (c) lawful grants, gifts, donations, contributions or loans as the Authority may receive from any person or institution;
  - (d) fees and charges collected under this Act;
  - (e) income from investments made by the Authority; and
  - (f) any such money that may be legally acquired by the Authority.

(2) The Authority shall retain twenty five percent of the income collected from various sources related to the execution of its functions.

Budget.

**48**.-(1) The Director General shall, in respect of every financial year, submit to the Board for deliberation and recommendation on detailed estimates of the income and expenditure for the Authority for the next financial year.

(2) Upon deliberation and recommendation by the Board, the budget of the Authority shall be dealt in the same manner as part of the budget of the Ministry.

(3) The estimates of income and expenditure of the Authority shall be prepared subject to the provisions of the Public Finance Management Act, No. 12 of 2016 and any other directives as may, from time to time, be issued by the Government.



(4) The Director General shall ensure that all payments made by the Authority's funds are correctly made and properly authorized and adequate control is maintained over its property and over the incurring of liabilities by the Authority.

Accounts and audit.

49.-(1) The Authority shall properly keep and maintain books of accounts which shall include all financial records and transaction for every financial year.

(2) The annual financial statements of the Authority shall be audited in accordance with the provisions of the Public Finance Management Act, No. 12 of 2016 and other relevant financial laws.

Opening bank account.

Annual

report.

50. The Authority shall, subject to the provisions of the Public Finance Management Act, No. 12 of 2016, open bank accounts for proper performance of its functions under this Act.

Power to 51. The Authority shall have the power to invest its funds in the investment which invest. will be profitable, safe and legal in accordance with the relevant laws.

52.-(1) The Director General shall, within three months after the end of each performance financial year, prepare and submit to the Minister an annual performance report in respect of that financial year.

> (2) The Minister shall, after receiving the report under subsection (1) of this section, lay a copy of the annual performance report of the Authority before the House of Representatives within two months or at the next meeting of the House of Representatives.

### PART SEVEN **OFFENCES AND PENALTIES**

Offences and penalties. 53.-(1) A licensing authority which:

- (a) imposes fees or charges without providing the intended service;
- (b) imposes fees or charges without having the governing law which conferred the functions or power;
- (c) fails to supervise the functions concerning issuance of license, permit, service and other authorization under this Act;



- (d) obstructs an officer of the Authority in carrying out the function of the Authority under this Act; or
- (e) fails to comply with the provisions of this Act,

commits an offence and shall, upon conviction, be liable to a fine of not less than Ten MillionTanzanian Shillings and not exceeding Fifty Million Tanzanian Shillings.

(2) Where a licensing authority commits an offence under this Act and that offence is proved to have been committed with the consent or connivance of, or be attributable to any neglect on the part of any Chief Executive Officer or an authorised officer of the licensing authority, shall have committed an offence and, if convicted, shall be liable to punishment in accordance with the relevant law shall be guilty of that offence and shall be liable to be prosecuted against and punished accordingly.

54.-(1) The Director General may compound an offence committed by a licensing authority under this Act or its regulations by requiring it to pay a fine of not less than half of the fine prescribed for such offence, provided that, the licensing authority or inspector:

- (a) admits the commission of an offence;
- (b) pays all his defaults payment under this Act.

(2) The procedures relating to compounding of offence shall be prescribed in the regulations.

(3) The compounding of offence under subsection (1) of this section, shall not be regarded as conviction for the alleged offence and provided that the default payment is paid in full, no prosecution for the alleged offence shall be instituted or maintained.

### PART EIGHT MISCELLANEOUS PROVISIONS

Regulatory fees.

Protection from personal liability. 55. The Authority shall, in consultation with licensing authority, charge the regulatory fees in accordance with the procedures prescribed in the regulations.

56. The staff of the Authority shall not be personally liable for any matter done or omitted to be done if such matter is done or omitted to be done in good faith in executing the functions or powers of the Authority under this Act

Compounding Offences.



Guidelines. 57. The Authority may issue guidelines for effective operations of its functions under this Act.

Regulations.

58. The Minister may make regulations for the proper implementation of the provisions of this Act.

Repeal and saving.

**59**.-(1) The Business Licensing Regulatory System Council Act, No. 13 of 2013 is hereby repealed.

(2) Notwithstanding the repeal under subsection (1) of this section, anything done under the repealed Act shall be deemed to have been done under the provisions of this Act.



# SCHEDULE

# PROCEEDINGS OF THE BOARD [Made under section 14]

Vice- Chairperson.	1. The members of the Board shall elect one among them to be a Vice Chairperson of the Board.
Tenure of the members	2. Save for ex-officio members, the Chairperson and other members of the Board shall hold the office for a term of three years from the date of their appointment and may be eligible for re- appointment for another term only.
Meetings of the Board.	3(1) The Board shall ordinarily meet once in every three months and may meet for extraordinary meeting at any time when need arises for the discharge of its functions.
	(2) All meeting of the Board shall be presided by the Chairperson and in his absence, the Vice Chairperson shall preside the meeting of the Board and if the Chairperson and the Vice-Chairperson are absent, the members present shall elect one among themselves to preside the meeting.
Quorum	4. More than half of the total number of the members shall constitute quorum at any meeting of the Board.
Decisions of the Board.	5. Decisions of the Board shall be made by consensus, where there is no consensus, the decisions shall be made by majority vote and where there is an equal vote, the Chairperson shall have a casting vote.
Procedures of the meeting.	6. Subject to the provisions of this Act, the Board shall regulate its own procedures in respect of the meetings and proper conduct of its activities including Committees of the Board.
Co-opted member.	7. The Board may co-opt any person to attend in any deliberation of the meeting of the Board as an expert but the co-opted member shall have no right to vote.
Minutes of the meeting of the Board.	8. The minutes of the meetings of the Board shall be confirmed by the Board at the next meeting and signed by the Chairperson and the Secretary.



Delegation of the functions of the Board.

Committees of the Board.

9. The Board may, if it deems fit for the proper discharging of its functions, delegate some of its functions to the committees of the Board.

**10.-**(1)The Board may, for the purpose of facilitating the performance of its functions, establish committees to perform specific functions as may deem necessary.

(2) Where the Board delegates its functions under subsection (1) of this section, it shall give directives in writing as may be necessary to ensure the proper performance of the functions.

Cessation of membership.

- 11. The member shall cease to hold office upon the occurrence of the following:
  - (a) resignation;
  - (b) if he is absent without reasonable excuse for three consecutive meetings of the Board;
  - (c) if he becomes incapacitated to perform his duties by reasons of physical or mental health;
  - (d) if he ceases to be a representative of the institution which nominated that member;
  - (e) if he is terminated by the Minister where he does not meet the expectation of the Authority; or
  - (f) death.

12.-(1) The member of the Board who has direct or indirect personal interest in a matter being considered or about to be considered by the Board shall, as soon as possible after the relevant facts have come to his knowledge, disclose the nature of his interest at the beginning of the meeting of the Board.

(2) A disclosure of interest under subsection (1) of this section, shall be recorded in the minutes of the meeting and the member making such disclosure shall not:

- (a) be present during the deliberation of the Board for making of the determination; or
- (b) influence any other member in making the determination.

Disclosure of the interest.



Allowances of the members of the Board. 13. The Chairperson and other members of the Board shall be entitled to be paid such allowances in accordance with the Public Service Act, No. 2 of 2011.

PASSED by the House of Representatives of Zanzibar on 12th February 2025.

(RAYA ISSA MSELLEM) Clerk of the House of Representatives of Zanzibar

.....